



ACHPR
African Commission on
Human and Peoples' Rights

Human Rights our
Collective Responsibility

African Commission on Human and Peoples' Rights

87th Ordinary Session

Banjul – the Gambia 11 – 20 May 2026

Consideration of State Periodic Reports

Status of submission of Periodic Reports by States Parties to the Charter

ACHPR, May 2026

I. Legal framework



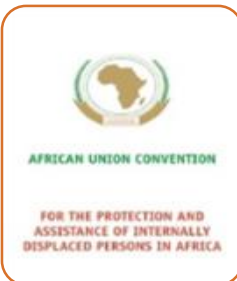
African Charter on Human and Peoples' Rights

- Article 62: “Each State Party shall undertake to submit every two years, from the date the present Charter comes into force, a report on the legislative or other measures taken, with a view to giving effect to the rights and freedoms recognised and guaranteed by the present Charter”.



Protocol to the African Charter on the Rights of Women in Africa – Article 26

- States Parties shall ensure the implementation of this Protocol at national level, and in their periodic reports submitted in accordance with Article 62 of the African Charter, indicate the legislative and other measures undertaken for the full realisation of the rights herein recognised.



AU Convention for the Protection and Assistance of IDPs in Africa – Article 14.4

- States Parties shall, when presenting their reports under Article 62 of the African Charter on Human and Peoples' Rights as well as, where applicable, under the African Peer Review Mechanism indicate the legislative and other measures that have been taken to give effect to this Convention.



Protocol to the African Charter on the Rights of Persons with Disabilities (Article 34-1)

States Parties shall ensure the implementation of the present Protocol and shall indicate, in their periodic reports submitted in accordance with Article 62 of the African Charter, the legislative and other measures they have taken for the full realization of the rights recognized in the present Protocol.



Protocol to the African Charter on the Rights of Older Persons (Article 22-1)

States Parties shall ensure the implementation of this Protocol, and shall indicate in their periodic reports submitted to the African Commission in accordance with Article 62 of the African Charter, the legislative and other measures undertaken for the full realisation of the rights recognized in this Protocol.

Three (3) other instruments require the submission of Periodic Reports on the implementation of their provisions, when reporting on the implementation of the Charter. These instruments have not yet entered into force:

- Protocol to the African Charter on the Rights of Citizens to Social Protection and Social Security (Article 28-1).
- Protocol to the African Charter on Human and Peoples' Rights Relating to the Specific Aspects of the Right to a Nationality and the Eradication of Statelessness in Africa (Article 21).
- African Union Convention on Ending Violence Against Women and Girls (Article 14-1).

II. New developments

Since the presentation of the last report on the status of submission of Periodic Reports by States Parties to the African Charter, at its 85th Ordinary Public Session (October 2025), the following developments dealing with State Reporting can be listed:

✚ The Commission considered the following Periodic Reports (85th Ordinary Session):

- Combined 10th to 18th Periodic Reports of the Republic of **Tunisia** on the implementation of the African Charter on Human and Peoples' Rights and Initial report under the Maputo Protocol;
- Combined 18th and 19th Periodic Reports of the Arab Republic of **Egypt** on the implementation of the African Charter on Human and Peoples' Rights;
- Combined 4th and 5th Periodic Report of the Republic of **Botswana** on the implementation of the African Charter on Human and Peoples' Rights.

✚ The Commission adopted Concluding Observations on (86th Ordinary Session):

- Combined 10th to 18th Periodic Reports of the Republic of **Tunisia** on the implementation of the African Charter on Human and Peoples' Rights and Initial report under the Maputo Protocol;
- Combined 18th and 19th Periodic Reports of the Arab Republic of **Egypt** Submitted to the African Commission on Human and Peoples' Rights.

✚ The Commission prepared, in advance, for the consideration of the Periodic Reports of three (3) States Parties:

- Combined Report of the Republic of **Mauritius** (2019 to 2024) on the implementation of the African Charter;
- 14th Periodic Report of the Republic of **Kenya** on the African Charter on Human and Peoples' Rights and 2nd Report on the Maputo Protocol;
- Combined Periodic Report of the **Sahrawi** Arab Democratic Republic (2013 to 2025) under the African Charter on Human and Peoples' Rights.

- ✚ The Commission organised a Panel on State Reporting / The role of NGOs on 9 May 2026 at the NGO Forum held recently in Banjul;
- ✚ The Commission undertook a promotion mission to the Republic of Zimbabwe from 30 March to 2 April 2026. State reporting was one of the main topics addressed by both parties;
- ✚ Advocacy for the submission of Periodic State Reports was also one of the issues raised during the Commission's recent Promotion Mission to Central African Republic (9 to 23 April 2026);
- ✚ The Commission is currently considering internal arrangements and having bilateral consultations to undertake technical / capacity-building missions to non-reporting States.

III. Current priorities of the Commission with regard to Periodic Reports

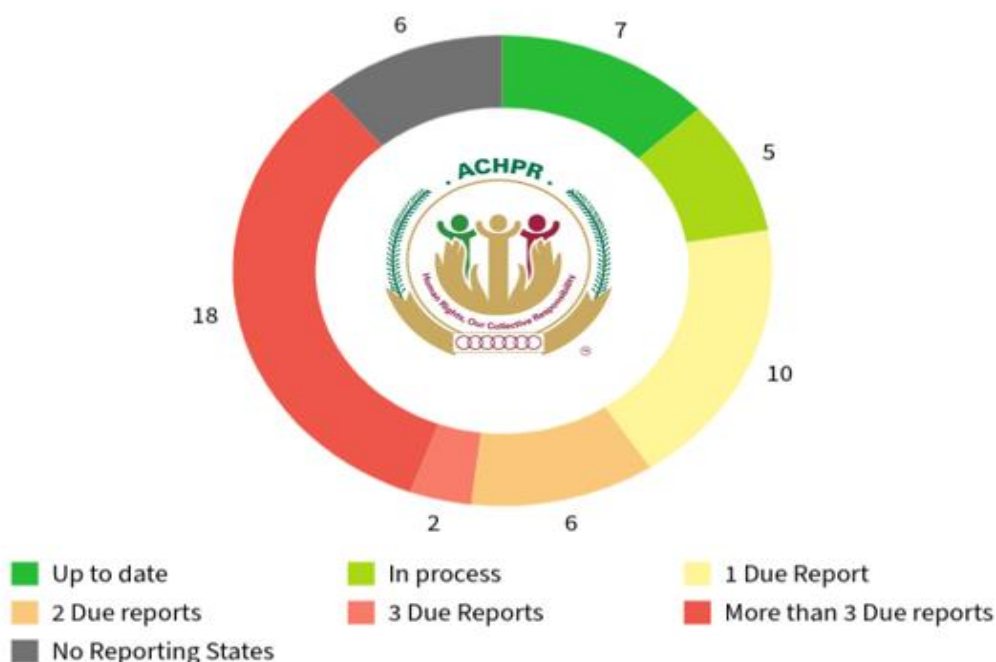
In the short term, the Commission will focus on:

- ✚ Finalize the adoption of State Reporting Guidelines on the specific articles of the Charter or instruments, including articles 10 and 11, as well as the Protocols on the rights of older persons and persons with disability;
- ✚ Strengthening the commitment of States Parties to comply with their reporting obligations;
- ✚ Ensuring greater compliance with the Guidelines set out by the Commission's, including in its Rules of Procedure, regarding the drafting of Periodic Reports by States Parties, their consideration and the adoption and transmission of Concluding Observations by the Commission;
- ✚ Maintaining collaboration with National Human Rights Institutions and civil society organisations in gathering first-hand information as part of the process of reviewing State Periodic Reports.

IV. Status of submission of Periodic Reports as in May 2026 (Under Article 62 of the Charter)

Status	List	Number	%
Up-to-date	Angola, Burkina Faso, Egypt, Ethiopia, Mozambique, Zimbabwe and Tunisia	7	12.96%
Report under review	Botswana, Kenya, Mauritius, Sahrawi Arab Democratic Republic and Zambia	5	9.25%
1 report overdue	Benin, Cameroon, Chad, Côte d'Ivoire, Eritrea, Mauritania, Namibia, Nigeria, Senegal and Uganda	10	18.51%
2 reports overdue	Eswatini, Gambia, Lesotho, Malawi, Niger and Togo	6	11.11%
3 reports overdue	Democratic Republic of Congo and Rwanda	2	3.70%
More than 3 reports overdue	Algeria, Burundi, Cape Verde, Central African Republic, Congo, Djibouti, Gabon, Ghana, Guinea, Liberia, Libya, Madagascar, Mali, Seychelles, Sierra Leone, South Africa, Sudan and Tanzania	18	33.33%
No submitted report	Comoros, Equatorial Guinea, Guinea-Bissau, Sao Tome and Principe, Somalia and South Sudan	6	11.11%
Total		54	100%

State Reporting under Art 62



In summary:

- Seven (7) States Parties, i.e. 12.96%, are up-to-date with their obligations to submit periodic reports under Article 62 of the Charter.
- Five (5) States Parties, i.e. 9.25%, have reports that are currently in the review cycle.
- Ten (10) States Parties, i.e. 18.51%, have one (1) overdue report.
- Six (6) States Parties, i.e. 11.11%, have two (2) overdue reports.
- Two (2) States Parties, i.e. 3.70%, have three (3) overdue reports.
- Eighteen (18) States Parties, i.e. 33.33%, have more than three (+3) overdue reports.
- Six (6) States Parties, i.e. 11.11%, are yet to submit their initial report.

V. Status of submission of periodic reports under other instruments

Maputo Protocol

Forty-six (46)¹ States Parties to the African Charter (83.33%) ratified the Maputo Protocol. These States Parties are required to submit periodic reports on the implementation of the provisions of the two aforementioned instruments, in accordance with Article 62 of the Charter and Article 26 of the Protocol.

With the recent submission of a Periodic Report by the Sahrawi Republic, twenty-four (24) of the forty-six (46) States Parties concerned have already submitted Periodic Reports covering the Charter and the Protocol (52,17%)².

Kampala Convention

Thirty-four (34)³ States Parties to the African Charter (61.81%) have also ratified the Kampala Convention for the Protection of Internally Displaced Persons in Africa.

¹ The Maputo Protocol has been recently ratified by the Central African Republic in August 2025.

² Angola, Botswana, Burkina Faso, Cameroon, Democratic Republic of Congo, Eswatini, Ethiopia, Gambia, Kenya, Lesotho, Malawi, Mauritius, Nigeria, Mauritania, Namibia, Rwanda, Sahrawi, Senegal, Seychelles, South Africa, Togo, Uganda, Zambia and Zimbabwe.

³ Sao Tome & Principe ratified the Convention on 05/12/2023.

In addition to the Republic of Cameroon, the Republic of Angola and Burkina Faso, Sahrawi Republic is the fourth State Party to submit a Periodic Report on the implementation of the three instruments (including the Kampala Convention).

Protocol to the African Charter on the Rights of Persons with Disabilities

Seventeen (17) States Parties to the African Charter ratified the Protocol to the African Charter on the Rights of Persons with Disabilities.

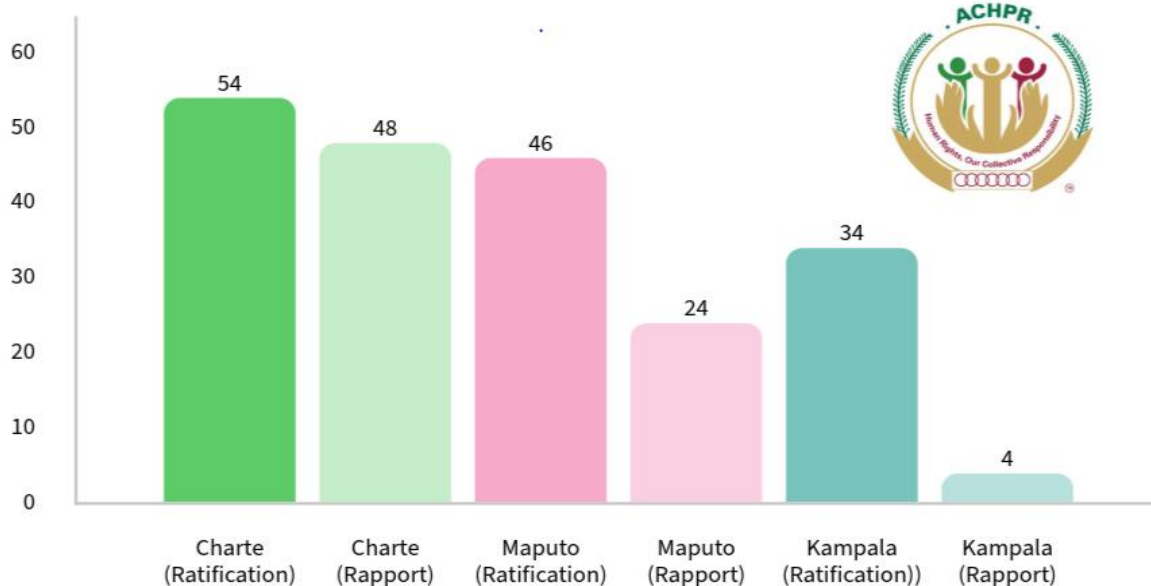
So far, no State Party to the African Charter has reported on the implementation of the Protocol's provisions.

Protocol to the African Charter on the Rights of Older Persons

Seventeen (17) States Parties to the African Charter ratified the Protocol to the African Charter on the Rights of Older Persons.

So far, no State Party to the African Charter has reported on the implementation of the Protocol's provisions.

Ratification et soumission des rapports par instrument



VI. Conclusions and recommendations

- ➡ The ACHPR considers it of paramount importance to encourage States Parties to commit to submitting Periodic Reports.
- ➡ To date, four (4) States Parties to the Charter, the Maputo Protocol and the Kampala Convention, namely Angola, Burkina Faso, Cameroon and Sahrawi, have fulfilled their obligation to submit reports on the three instruments. The Commission encourages all States Parties to do the same.
- ➡ The Commission would like to reiterate the importance of the Guidelines for State reporting, which are available to States Parties⁴.
- ➡ The Commission is concerned that the proportion of States with more than three (3) overdue Periodic Reports remains quite high.
- ➡ Lastly, the Commission will continue its efforts to adhere more strictly to the provisions of the Rules of Procedure relating to the adoption and transmission of Concluding Observations (Rule 82, Rules of Procedure 2020).

ACHPR, May 2026

⁴ <https://achpr.au.int/en/states/reporting-procedures>

VII. Appendix: Overview of African States (Ratification and submission of Periodic Reports)

	States Parties that have ratified the Charter, the Maputo Protocol and the Kampala Convention
	States Parties that have ratified the Charter and the Maputo Protocol
	States Parties that have ratified the Charter and the Kampala Convention
	States Parties that have only ratified the Charter
	States Parties that have not submitted any report on the implementation of the Charter

State Party	Ratification on Charter	Period covered by last report	Ratification Kampala Convention	Report Kampala Convention	Ratification Maputo Protocol	Report Maputo Protocol
Algeria	1987	2014	-	-	2016	NO
Angola	1990	2023	2013	YES	2007	YES
Benin	1986	2018	2012	NO	2005	NO
Botswana	1986	2026	-	-	2024	YES
Burkina Faso	1984	2021	2012	NO	2006	YES
Burundi	1989	2010	-	-	-	-
Cameroon	1989	2019	2015	YES	2012	YES
Cabo Verde	1987	1991	-	-	2005	NO
Central African Republic	1986	2006	2010	NO	-	-
Chad	1986	2015	2011	NO	-	-
Comoros	1986	-	-	-	2004	-
Congo	1982	2009	2014	NO	2011	NO
Cote d'Ivoire	1992	2022	2013	NO	2011	NO
D R Congo	1987	2015	2022	NO	2008	YES
Djibouti	1991	2013	2015	NO	2005	NO
Egypt	1984	2026	-	-	-	-
Equatorial Guinea	1986	-	2019	NO	2009	-
Eritrea	1999	2023	-	-	-	-
Eswatini	1995	2020	2012	NO	2012	YES
Ethiopia	1998	2023	-	-	2018	YES
Gabon	1986	2012	2011	NO	2011	NO
Gambia	1983	2018	2011	NO	2005	YES
Ghana	1989	2000	-	-	2007	NO
Guinea	1982	1997	-	-	2012	NO
Guinea-Bissau	1985	-	2011	NO	2008	-
Kenya	1992	2026	-	-	2010	YES
Lesotho	1992	2017	2012	NO	2004	YES
Liberia	1992	2012	2014	NO	2007	NO
Libya	1986	2010	-	-	2004	NO
Madagascar	1992	2008	-	-	-	-
Malawi	1989	2019	2013	NO	2005	2013 2019

Mali	1981	2011	2012	NO	2005	NO
Mauritania	1986	2022	2015	NO	2005	YES
Mauritius	1992	2026	-	-	2017	YES
Mozambique	1989	2023	2019	NO	2005	NO
Namibia	1992	2019	-	-	2004	2015 2019
Niger	1986	2019	2012	NO	-	-
Nigeria	1983	2016	2012	NO	2004	214 2017
Rwanda	1983	2016	2012	NO	2004	YES
Sahrawi Arab Democratic Republic	1986	2026	2013	YES	2022	YES
Sao Tome and Principe	1986	-	-	-	2019	-
Senegal	1982	2022	-	-	2004	YES
Seychelles	1992	2019	-	-	2006	YES
Sierra Leone	1983	2013	2010	NO	2015	NO
Somalia	1985	-	2019	NO	-	-
South Africa	1996	2014	-	-	2004	YES
South Sudan	2013	-	2018	NO	2023	-
Sudan	1986	2011	-	-	-	-
Tanzania	1984	2006	-	-	2007	NO
Togo	1982	2016	2011	NO	2005	YES
Tunisia	1983	2026	-	-	2018	YES
Uganda	1986	2023	2010	NO	2010	YES
Zambia	1984	2022	2011	NO	2006	YES
Zimbabwe	1986	2019	2013	NO	2008	YES